

# MaineHealth

## Testimony of Debra Rothenberg, M.D., PhD

### Maine Medical Center

### In Support of LD 1337

## "An Act to Save Lives by Establishing a Homeless Opioid Users Service Engagement Program within the Department of Health and Human Services"

April 8, 2019

#### MaineHealth Member Organizations:

Franklin Community Health Network  
LincolnHealth  
MaineHealth Care At Home  
Maine Behavioral Healthcare Memorial Hospital  
Maine Medical Center  
NorDx  
Pen Bay Medical Center  
Southern Maine Health Care Synernet  
Waldo County General Hospital  
Western Maine Health

#### Part of the MaineHealth Family:

MaineHealth Accountable Care Organization

#### MaineHealth Affiliates:

MaineGeneral Health  
Mid Coast-Parkview Health  
New England Rehabilitation Hospital of Portland  
St. Mary's Health System

Senator Gratwick, Representative Hymanson, and distinguished members of the Joint Standing Committee on Health and Human Services, I am Dr. Debra Rothenberg of Maine Medical Center, and I am here today to testify in strong support of LD 1337, "An Act to Save Lives by Establishing a Homeless Opioid Users Service Engagement Program within the Department of Health and Human Services," which would establish the Homeless Opioid Users Service Engagement pilot project.

I testified before this Committee last year in support of similar legislation, LD 1711. In the 15 months since then, I can report that there has been SOME progress towards establishing community partnerships to address the opioid crisis in Portland. Maine Behavioral Healthcare will soon be opening the doors of a hub, as the hub-and-spoke model of care advances, Greater Portland Health has implemented a very successful pilot daily dose suboxone program, and many community organizations have gathered at Cumberland County Jail to talk about how to connect people leaving the jail with treatment.

Sadly, these baby steps were too little, too late, for the 282 Mainers who died from overdoses during the first three quarters of 2018. I'm here to say that it is time to take more than baby steps to prevent more people from dying of an overdose.

I practice and teach family medicine. One of my medical education roles is serving as the Academic Director of the Maine Medical Center-Preble Street Learning Collaborative (PSLC) –a joint effort between the hospital and a community service organization dedicated to providing accessible barrier-free services to people experiencing homelessness. Staffed by a nurse practitioner, medical social workers, and residents from psychiatry, family, internal and emergency medicine, our mission is to provide no-barrier access to medical and care-coordination services as well as to educate tomorrow's caregivers about social determinants of health.

When we opened our doors in January 2017, we had no intention of tackling the opioid crisis. Yet, as we witnessed increasing numbers of overdoses in the neighborhood and learned about the limited options for treatment for the vulnerable clients we serve, we began to see our role as working with our partners—Preble Street and Greater Portland Health—to help coordinate a

response to this crisis – a response grounded in understanding the nature of the problem and best practices towards addressing it.

The people we see at the Learning Collaborative— many of whom are homeless or have unstable housing, and have co-occurring chronic mental illness and polysubstance addictions—have lives and needs that are more intense than what a hub or an opioid medical home can provide. Or, in fact, will provide. Our clients need what is proposed in the pilot project in LD 1337: a program that meets these most vulnerable clients where they are, providing MEDICATION FIRST, in the form of daily observed suboxone (both to assure the client is taking the medication, engage them in daily support by social work and peers, as well as to prevent diversion). This Medication First approach aims to stabilize someone so they are ready to participate in a “housing first model” and then, hopefully, be ready to engage in a hub and spoke—with less frequent visits and less intensive support—model of care.

For those reasons, I strongly urge you to support LD1337 so we can start intervening in this crisis in a comprehensive way. Thank you for your time today and I would be happy to answer any questions that you may have.

## GUIDELINES FOR ASSESSING APPROPRIATENESS FOR OFFICE-BASED BUPRENORPHINE TREATMENT

The following guidelines will help in deciding whether to treat with buprenorphine in the office. They assume the person *is* opioid dependent.

### Scoring Key

0-5: Excellent candidate for office based treatment.

6-10: Good candidate for office based treatment.

11-15: Good candidate, but only with tightly structured program providing supervised dosing and on site counseling.

16-20: Candidate for office based treatment by board certified addiction physician in a tightly structured program or hub induction with follow-up by office based provider or methadone clinic referral.

21-25: Candidate for methadone program only.

For each answer check *Yes or No* and add points for *Yes and No* below.

Questions	Points:	Yes	No
Is the person employed?		<input type="checkbox"/>	<input checked="" type="checkbox"/> 1
Is the family intact?		<input type="checkbox"/>	<input checked="" type="checkbox"/> 1
Does the person have a partner who uses drugs or alcohol?		<input checked="" type="checkbox"/> 1	<input type="checkbox"/>
Is the person's housing stable?		<input type="checkbox"/>	<input checked="" type="checkbox"/> 1
Does the person have legal issues?		<input checked="" type="checkbox"/> 1	<input type="checkbox"/>
Does the person have any convictions for drug dealing?		<input type="checkbox"/> 2	<input checked="" type="checkbox"/>
Is the person on probation?		<input type="checkbox"/> 1	<input checked="" type="checkbox"/>
Does the person have psychiatric problems, e.g., major depression, bipolar, severe anxiety, PTSD, schizophrenia, personality subtype of antisocial, borderline, or sociopathy?		<input checked="" type="checkbox"/> 2	<input type="checkbox"/>
Does the person have a chronic pain syndrome that needs treatment?		<input type="checkbox"/> 2	<input checked="" type="checkbox"/>
Does the person have reliable transportation?		<input type="checkbox"/>	<input checked="" type="checkbox"/> 1
Does the person have a reliable phone number?		<input type="checkbox"/>	<input checked="" type="checkbox"/> 1
Has the person been on medication assisted treatment before?		<input type="checkbox"/>	<input type="checkbox"/> 1
Was the medication assisted treatment successful?		<input type="checkbox"/>	<input type="checkbox"/> 2
Does the person have a problem with alcohol?		<input checked="" type="checkbox"/> 2	<input type="checkbox"/>
Does the person have a problem with cocaine?		<input type="checkbox"/> 1	<input checked="" type="checkbox"/>
Does the person have a problem with benzodiazepines?		<input checked="" type="checkbox"/> 2	<input type="checkbox"/>
Is the person motivated for treatment in the office?		<input checked="" type="checkbox"/>	<input type="checkbox"/> 1
Is the person currently going to counseling, AA, or NA?		<input type="checkbox"/>	<input checked="" type="checkbox"/> 2
<b>Total points possible: 25</b>	<b>Total each column:</b>		
	<b>Total both columns:</b>		

Provided by John R. Brooklyn, MD, May 21, 2009